Underpricing of New Equity Offerings by Privatized Firms: An International Test*

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Abstract

In this paper, we study a large sample of 507 privatization offerings from 39 countries over the period 1979-1996. Our objectives are twofold. First, we document the extent of short-run underpricing of these privatization offerings and measure their variation across countries, industries, and years, as well as drawing comparisons to private company IPOs. Second, we test alternative explanations of the determinants of short-run underpricing drawing on various models of maximizing behavior by underwriters. Overall, we find support for elements of asymmetric information theory, investor sentiment theory and the reputation building hypothesis. Thus to a significant degree, the investment banking strategies believed to characterize IPOs of private companies in industrial countries may also play a role in the IPO strategies of state-owned-enterprises in both industrial and lesser developed economies. While other studies have presented evidence for a political explanation for the short-run underpricing effect, our evidence is consistent with proceeds or value maximization in privatization IPOs.

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1. Introduction

Previous empirical research has found that initial public offerings (IPOs) tend to be underpriced leading to positive initial short-run returns. Until recently, these studies focused exclusively on the IPOs of privately (or closely) held enterprises primarily in developed financial markets, and to some degree in smaller markets.¹ Because these IPOs are transactions among private agents, theories of underpricing relied on some form of market failure, usually related to asymmetric information.

Since the late 1970s, the transformation of formerly state-ownedenterprises (SOEs) has provided another important source for IPOs. Privatization of SOEs was a key element of Margaret Thatcher's economic strategy for the United Kingdom in the early 1980s. Since then, privatization has expanded across other developed countries as well as smaller developing economies. For the period 1988-1993, Sader (1995) reports 2,655 privatization transactions (including private sales and public offerings) across 95 countries that generated total issue proceeds of US\$271 billion. Our own analysis covering 1970-1996 finds \$510 billion raised through public share offerings

¹ One of the first studies of the U.S. IPO market is Ibbotson and Jaffe (1975). Recent studies incorporating larger sample sizes include Ritter (1991) and Ibbotson, Sindelar and Ritter (1994). See Loughran, et al. (1994) for a study of IPO performance for 15 industrial and 9 developing countries.

(excluding private sales). Recently, the OECD (1998) estimated that proceeds from privatization sales reached \$153 billion in 1997 alone, with about \$69 billion raised through public offerings.

Very few papers have analyzed the behavior of returns on privatization IPOs or the determinants of these returns. Dewenter and Malatesta (1997) study 109 privatization IPOs (64 from four developed countries and 45 from four emerging markets). The authors conclude that on average the initial returns of privatization IPOs and private company IPOs are similar. In addition, the authors find that privatization initial returns depend significantly on several country, industry and offer-specific variables. However, as government is part of every privatization IPO, the authors caution that their evidence is also consistent with theories that emphasize various political objectives. Jones, et al. (1998) examine a larger sample of privatizations (630 episodes from 59 countries) and find evidence of underpricing (on average). For a smaller sub-sample of 93 episodes, the authors report significant variation in underpricing across firms which they attribute to various political and economic objectives of governments.

In this paper, we study a comparably large sample of 507 privatization offerings from 39 countries over the period 1979-1996. Our objectives are twofold. First, we document the extent of short-run underpricing of these privatization offerings and measure their variation across countries, industries, and years, as well as drawing comparisons to private company IPOs. Second, we test alternative explanations of the determinants of short-run underpricing drawing on various models of maximizing behavior by underwriters.

Overall, we find support for elements of the investor sentiment theory and the reputation building hypothesis. Thus to a significant degree, the investment banking strategies believed to characterize IPOs of private companies in industrial countries may also play a role in the IPO strategies of state-ownedenterprises in both industrial and lesser developed economies. While other studies have presented evidence for a political explanation for the short-run underpricing effect, our evidence is consistent with proceeds or value maximization in privatization IPOs.

The remainder of the paper is organized as follows. We begin by presenting an overview of the privatization process, drawing attention to those factors that distinguish an IPO for a state-owned-enterprise from an IPO for a private company. In section 3, we review the theoretical literature on underpricing in IPOs and highlight the most relevant empirical evidence. We describe our data and methodology in section 4. And we present our empirical results on the variation in IPO returns and their determinants in section 5. Concluding comments and comparisons with other studies are in the final section.

2. An Overview of Privatization

a. Economic and Political Forces

Privatization is the modern word used to describe the transfer of the ownership and control of productive assets from government hands to the private sector. Various procedures including the outright sale of assets, industry deregulation, and out-sourcing various government services to private firms all fall within the scope of privatization. In this paper, we focus only on the sale of state-owned-enterprises (SOEs) to private investors.

The German government's sale of an 80% stake in automaker Volkswagen in 1961 marked the first major privatization in the post-World War II period. But in no way did this deal begin a trend. Industries such as banking, transportation, petroleum and other resources extraction activities, telecommunications, heavy manufacturing and, of course, defense-related industries were deemed a critical part of the national interest in many democratic, industrial countries. And in communist countries, all important productive assets (with the exception of agriculture) were government owned.

Over the last 20 years, both economic and political forces have supported the momentum toward privatization. The basic economic argument (that government-owned companies are less likely to achieve operating efficiency) became more critical as firm size, capital requirements, and technology increased. Governments in countries as distinct as the United Kingdom and Chile concluded that privatization of state-owned companies was the preferred strategy for maintaining global competitiveness and building national income. In

1981, the Conservative Government led by Price Minister Margaret Thatcher started its own privatization program by selling off a majority stake (51.6%) in state-owned British Aerospace.²

Progress toward European Union provided further incentives for privatization sales. In the late 1980s as part of its drive toward a "single market," the European Union imposed limitations on government subsidies to SOEs that could lead to unfair competition. And in the 1990s, membership in the European Monetary Union (EMU) required countries to lower their fiscal budget deficits and official debt levels. Privatization sales, especially of money losing firms, helped countries meet their EMU membership criteria.

In emerging markets, the debt crises of the 1980s led to a number of market-oriented reforms. Many of these countries saw foreign capital inflows as the engine of growth, and they were willing to relax controls on foreign ownership in exchange. The break-up of the Soviet Union and freeing of Eastern European economies led to a wave of privatization as productive assets were either closed down or restructured and spun off.

The demand side through the development of global capital markets also played an important role. Assets with the scale of many established national firms could not be sold efficiently without tapping large pools of capital from around the world. Institutional innovations such as the global security offering and the Rule 144a market in the U.S. brought more investors into the market for privatization IPOs.

² It is often overlooked that the Labor Government had previously sold a 17% stake in British Petroleum in June 1977 raising £564 million.

b. Comparing Private Company and Privatization IPOs

While both conventional IPOs (by private owners) and privatization IPOs (by governments) result in a transfer of share ownership to new owners and financial wealth to the old owners, there are important differences between the two transactions.

First, a government (unlike a private seller) may have many goals in mind other than maximizing the sales price of the current IPO. A government privatization program may span several years and include dozens or even hundreds of IPOs. For larger SOEs, the government may sell only a portion of its stake in the IPO, and follow up with additional seasoned equity issues. As a result, the government is likely to be a more frequent issuer and with larger size issues than any private sector firm. By implication, the government may be more likely to underprice its earlier privatization offerings to build its reputation. Such a strategy could maximize the net present value of an entire privatization program, rather than each individual issue in isolation. However, the government may also have political objectives in mind. Dispersing share ownership of underpriced IPOs among small investors could be a way to curry favor with voters. But dispersed ownership could also represent an attempt to capture positive externalities by establishing a culture of private investing and deepening local capital markets and raising the value of future offerings.

Second, an SOE on the verge of privatization is very different from a traditional private sector firm preparing for an IPO. A new, fledgling private firm

making its IPO would be considered riskier than the average established publicly held firm. So the systematic risk (or *beta* coefficient) for a conventional IPO likely exceeds one. By comparison, a privatization IPO usually involves a firm with substantial assets and a long operating history. In certain cases (such as energy, telecommunications, banking, among others), the privatization IPOs may be in industries that are highly concentrated (in the local market), highly regulated, or both. Thus, privatization IPOs may be perceived as having lower cash flow risks.

3. Theory and Empirical Regularities on Initial Public Offerings

The empirical literature on IPOs has established three stylized empirical regularities. The first, known as the "new issue anomaly," is that IPOs are on average substantially underpriced in early market trading. The second regularity is the existence of "hot issue" (in which average initial returns are unusually high) and "cold issue" markets (in which the opposite is observed). The third empirically regularity focuses on long-run returns for IPOs, where it has typically been found that over a period of several months to several years, the abnormal returns relative to a benchmark portfolio are usually significantly negative. Our focus in this paper is on short-run underpricing.

a. International Evidence on Short-run Underpricing

The IPO market in the United States has been examined extensively. Studies of U.S. IPOs report that average initial returns are near 15% with most estimates in the 10-20% range. In an early study of 2,650 IPOs in the 1960s, Ibbotson and Jaffe (1975) find that average initial returns are 16.83%. In a later study of 1,526 IPOs in the period 1975-1984, Ritter (1991) reports average initial returns of 14.32%. In a still larger sample of 10,626 IPOs spanning a longer time period (1960-1992), Ibbotson, Sindelar and Ritter (1994) report average initial returns of 15.30%.

In other countries, average initial returns on IPOs of privately held firms are always positive, but show much greater variability.³ IPO samples in Belgium,

³ See Loughran, et al. (1994) for a summary of other studies, and Huang (1997) for a literature review.

Canada, Finland, France, Netherlands, and the United Kingdom illustrate similar or smaller degrees of underpricing compared to U.S. IPO samples. For example, in a study of 131 French IPOs between 1983 and 1986, Husson and Jacquillat (1990) report that the average (market-adjusted) initial return is 4.0%

By comparison, studies of IPOs in other industrial countries (Australia, Germany, Italy, Japan, New Zealand, Portugal, Spain, Sweden, and Switzerland) have displayed greater (and sometimes considerably greater) average initial returns in the range 21.50% to 54.40%. In some cases, however, the results are noticeably time varying with underpricing in Australia and Germany estimated at 29.20% and 21.50% in early samples, falling to 11.90% and 10.90% respectively in more recent samples.

In developing economies, average initial returns (for conventional IPOs) are still more variable and typically greater than for the United States. For the 1979-1983 period, Dawson (1987) reported average initial returns of 13.80% in Hong Kong and 166.67% in Malaysia. In other countries (Brazil, Korea, Singapore, Taiwan, Thailand) estimates of short-run underpricing in the 25% to 80% have been reported. Mexico is a lone exception, where in a sample of 44 IPOs from 1987-1990, Aggarwal et al. (1993) estimate initial returns of only 2.80%.

Several explanations are possible for these cross-country differences. Institutional differences probably play an important role, as underwriters follow different price setting and distribution strategies across countries, and governments may impose severe constraints on the price setting or share

distribution process. For example, South Korea (prior to the June 1988 reform) and Malaysia (where underpricing was most severe) imposed bindings constraints on the offer price. Loughran, et al. (1994) argue that in their study, underpricing is generally greater where the offering price is set prior to obtaining information about demand. Dewenter and Malatesta (1997) confirm that underpricing is greater the longer the time between setting the offering price and the initial market trade date.

The "hot issue" ("cold issue") regularity was documented initially for the U.S. market by Ibbotson (1975), and reconfirmed by Ritter (1984). Loughran, et al. (1994) show that a similar correlation between the level of stock prices and IPO volume is also often found in markets outside of the United States. The tendency for a high volume of IPOs to follow periods of abnormally high market returns could reflect a combination of positive feedback trading from investors and opportunistic behavior by corporate issuers. The general pattern indicates that issuers or underwriters are able to successfully time their offerings when the market is optimistic about IPOs in general and when the demand for IPOs is high, in order to achieve a smooth distribution of shares and raise a large amount of capital.

b. Alternative Theories of IPO Underpricing

An initial public offering of securities brings together the current owners of the firm, a financial intermediary (the underwriter), and a set of potential new shareholders all within a particular institutional framework. Various theories of

underpricing have been proposed that focus on one or more of the players in the IPO process. We summarize the most important theoretical models that attempt to explain the empirical regularities in the conventional new issue market.⁴

(1) Principal-Agent Theory and Costly Monitoring

Baron's (1982) model combines principal-agent theory, asymmetric information and costly monitoring. Financial intermediaries (underwriters) are assumed to have superior information (relative to the issuing firm) about pricing conditions in capital markets. Because the issuing firm (the principal) cannot perfectly monitor the underwriter's (agent's) efforts in marketing the new issue, the model predicts that underwriters tend to underprice IPOs both to minimize their selling efforts and to maximize the probabilities of a successful offering.

Muscarella and Vetsuypens (1989) present a clever test of Baron's model by examining the IPOs of 38 investment banks that went public from 1970 to 1987. There should be neither information asymmetries not principal-agent problems in this sample. So Baron's model would predict that underpricing should be less severer than in other IPOs. Yet Muscarella and Vetsuypens find significant underpricing comparable to other IPOs of similar size, and even a higher degree of underpricing in many cases where issuers act as their own led manager. These results are not consistent with the prediction of Baron's model.

⁴ An additional theory proposed by Tinic (1988) is that underpricing represents a form of insurance against legal liability for the issuer in the event that the firm does not perform well. Clearly the legal liability of issuers differs from country to country. And the legal liability hypothesis has been questioned even for the U.S. markets. See Drake and Vetsuypens (1993).

(2) <u>Asymmetric Information and the Winner's Curse Hypothesis</u>

Rock's (1986) model relies on another information asymmetry, that between informed and uninformed investors. The model posits that informed investors subscribe to IPOs only when they expect a positive initial return, while uninformed investors subscribe to every IPO. If underpriced, IPOs would be oversubscribed by informed investors, resulting in rationing of shares to uniformed investors. If overpriced, IPOs would be sold exclusively to uninformed investors who would earn negative initial returns (thus, the so-called "winner's curse"). Because issuers must continue to attract uninformed as well as informed investors, new issues must be underpriced (on average) to provide uninformed investors with acceptable rates of return. Rock's model thus predicts that underpricing is an equilibrium and ongoing phenomenon. Extensions of the model predict that expected underpricing is greater the greater is the *ex ante* uncertainty about the value of a new issue.⁵

Empirical evidence (Koh and Walter, 1989 and Michaely and Shaw, 1993) generally confirms the major implications and predictions of Rock's model. In the case of privatization sales, it can be argued that SOEs are usually large, well-known firms and governments make genuine efforts to provide the general public with information prior to the public offering. While these efforts might result in information asymmetry for privatization IPOs that is no greater than (and possibly less than) for conventional IPOs. On the other hand, privatization IPOs may harbor additional uncertainties related to the governments commitment to the privatization process, it commitment to market-based reforms, and the ability

of the new managers to make the transition to a competitive market system. Governments, as partial owners after an IPO, may still exercise some control over the day-to-day operation of the firm, and act to reach political goals rather than act for the benefit of shareholders. Moreover, the scale of many privatization sales may pose an additional risk (for underwriters with scarce capital) that provides an additional incentive for underpricing.

(3) <u>Reputation Building Hypothesis</u>

Because underpricing is costly to the issuing firm, firms have an incentive to reveal their low-risk character to the market. Carter and Manaster (1990) theorize that one way for firm to signal their quality is by selecting underwriters with high prestige. The authors offer empirical evidence that underwriter prestige is positively associated with the marketing of low risk IPOs.

The notion of reputation building might also apply to firms or governments that make repeated public offerings of securities. In this context, it is in the interest of those firms and governments to gain a reputation as a good issuer. This theme summarizes the signaling hypothesis, which we discuss next.

(4) Signaling Theory

Signaling theory applies to an issuer who intends to sell shares through an initial public offering and subsequent (seasoned) public offerings. Given the existence of both good and bad firms and asymmetric information, investors will value a signal that the IPO is from a good firm. A good firm can afford to signal

⁵ See Beatty and Ritter (1986).

by underpricing its IPO, because only good firms can be expected to recoup their initial loss after their true performance is realized. By bearing a large initial cost, good firms can credibly signal their type. Bad firms run the risk that their true type will be realized, and so they cannot afford to signal.

Signaling theory relates directly to the discussion of privatization IPOs. The selling government is a large issuer who is likely to return to the IPO market more often than any individual firm. A privatization program sets the government on course to sell dozens and possibly hundreds of public assets in a sequence. Given the scale of some SOEs, the government may begin with an IPO for a partial stake in the firm, followed by one or more seasoned offering for the remainder.⁶

The signaling hypothesis predicts that a selling government should use underpricing of the initial public offering, along with a partial/gradual sales strategy to send a credible signal to the market and maximize the gross proceeds from its overall privatization program. Earlier studies (Jenkinson and Mayer, 1988) find that seasoned issues in the British privatization program experience less underpricing than the IPOs.

(5) Investor Sentiment Theories

The theories reviewed so far focus on the IPO price, and appeal to rational or equilibrium models to generate underpricing. The investor sentiment

⁶ The government may retain a special share (or "golden share") granting it various rights and restrictions such as the citizenship of the CEO, limitations on foreign share ownership, restrictions on asset disposals, and so forth. These conditions may continue even after the government has fully disposed of all ordinary shares.

approach focuses instead on after-market pricing, and argues that irrational investor over-optimism may drive up the prices for IPOs resulting in the underpricing that is so well documented in the literature. When investor demand for IPOs is subject to "fads" rather than on valuation based on fundamentals, investor sentiment leads to initial underpricing.⁷ Investor sentiment links easily to the cycle of "hot" and "cold" IPO markets. And, as well, if the initial underpricing effect is based on initial over optimism, this helps to reconcile the long-run underperformance of IPOs.

⁷ The investor sentiment story can be fleshed out further by considering the impact of noise traders and other uninformed investors in the context of risks that limit arbitrage and pricing to fundamentals. See Shleifer and Summers (1990).

4. Data Sources, Empirical Methodology and Hypotheses

a. The Sample Data

The data on privatization transactions were assembled from several sources. Our primary sources were the *Privatization Yearbook 1994* and Sader (1995). These sources were augmented by various business magazines and newspapers including the *Wall Street Journal Index, 1990-95 Annual; Financial Times, Euromoney, Investment Dealer's Digest and the Securities Data Corporation new issue database.* In addition, descriptive data were obtained from the Privatization Database maintained by Privatisation International Ltd. These sources were supplemented by information from government privatization agencies, stock exchanges, and requests made directly to individual firms. Our source for aftermarket trading prices of IPO shares and local stock market returns (adjusted for dividends and splits) is *Datastream.*

This search produced a sample of 507 new offerings made by 387 privatized firms from 39 countries from 1979 to 1996.⁸ Summary information about the sample is reported in Table 1. The sample consists of 330 initial public offerings (IPOs) and 177 seasoned public offerings which raised total proceeds of \$352 billion.⁹

Across the entire sample, the average offering size was \$717 million while the median was \$163 million, indicating a distribution skewed to the right by some very large deals. The largest issues in our sample are the three

⁸ A complete list of all firms in the sample is in Appendix A of Huang (1997) or available from the authors.

⁹ The offerings should be classified as secondary (rather than primary) since in most cases the governments sold existing shares rather than capital-raising shares.

consecutive NTT (Nippon Telephone and Telegraph) issues of 1987 and 1988 which raised \$15.5, \$40.3 and \$22.8 *billion* respectively. Overall, 79 deals (about one-sixth of our sample) each raised in excess of \$1 billion. The mean and median values in our sample are much greater than those for conventional IPOs outside the United States. For a sample of 21 countries, Loughran et al. (1994) report that mean issue proceeds range from \$6 million in Brazil to \$109 million in Italy. Clearly privatization IPOs are far larger than the typical conventional offerings outside the United States.

For those 297 IPO cases reporting data, governments sold an average stake of 47.3%. In 44 of those cases, the government sold a 100% stake. Seasoned offerings tended to be larger deals (in terms of mean and median proceeds) but represent a smaller percentage stake, only 25.1% on average. The implication of this result is that governments tend to sell larger companies off in a series of tranches, while larger stakes are initially offered in smaller companies.

Our sample includes 57 privatization offerings in the United Kingdom and 255 from all of Western Europe. Issue proceeds in these transactions were considerably larger, and governments sold larger percentage stakes, than in the complementary non-U.K. or non-Western European samples. Based on 191 cases, roughly 39% of all offerings were allocated to foreigners. By comparison, the foreign allocation in the United Kingdom, where capital markets are well developed, was only 23.5%. In a sample of non-OECD countries, the foreign allocation was 46.6%, reflecting a far greater reliance on foreign investors. We

find this even though non-OECD deals tend to be much smaller, with a median offering size of \$49 million versus \$379 million in OECD countries.

Nearly half of our sample reflects transactions in non-Western European countries. A complete list of offerings and issue proceeds by country is in Table 2.

The industry patterns for our sample are detailed in Table 3. The median offering size in infrastructure industries is \$488 million, or at least twice what we observe in financial services or primary sector firms, and ten times or more greater than offerings in industrial manufacturing and other industries. Infrastructure itself appears to be dominated by offerings from telecommunications and utilities, where the median offering size in our sample is \$932 million and \$700 million respectively.

b. Empirical Methodology

To analyze the short-run underpricing effect, we compute the initial return. For an IPO, the initial return on stock i is defined as the percentage return from the offering price to the first market price available:

$$r_{i0} = \left[\frac{P_{i1}}{P_{i0}} - 1\right] \times 100\% \tag{1}$$

where P_{i1} is the first market price of stock *i* and P_{i0} is the official offer price. In most cases, we are able to determine the exact listing date of the IPO and the

closing price at the end of the first trading day is used for P_{i1} . The initial return is not adjusted for overall market movements.

For a seasoned offer, the initial return is calculated similarly. We take the going market price on the announcement day as P_{i0} and the first market price after the seasoned offer as P_{i1} . For seasoned offerings, the Privatisation International database is our primary source for P_{i0} .

Given the eclectic nature of theories of IPO underpricing, our initial tests examine the differences across mean initial returns for various sub-samples. These test comparisons draw mostly on the theories of reputation building, asymmetric information and investor sentiment.

In order to control for some of the factors that may effect initial returns, we also propose a multivariate regression model. The dependent variable is the actual initial return (r_{i0}) as a proxy for the expected degree of underpricing. The explanatory variables include the volatility of aftermarket prices (as a risk measure), the stock market trend in the month prior to offering (as an investor sentiment indicator), the issue size of the offering, the percentage allocation to foreign investors, an OECD dummy variable, and five industry sector dummies. The cross sectional regression model is:

$$r_{i0} = a + b_1 \mathbf{s}_i + b_2 R_i + b_3 SIZE_i + b_4 FORG_i + b_5 OECD_i + \sum_{j=1}^5 b_{j+5} IND_{i,j} + \mathbf{e}_i$$
(2)

where

- σ_i = Standard deviation of daily market-adjusted returns for stock *i* over the first month (22 trading days)
- R_i Return on the appropriate national market index over one event

month prior to the first trading day of stock *i*

- SIZE_i = Measure of issue size. SIZE (1) is gross proceeds of the issue in domestic currency relative to total market capitalization of the corresponding market index. SIZE (2) is the natural log of the issue size in US dollars.
- FORG_i = The percentage allocation of shares to foreigners
- OECD_i = OECD dummy variable, equal to one if offering *i* is from an OECD country, zero otherwise
- $IND_{i,j} =$ An industry sector dummy variable if the offering *i* is by a firm in industry *j*.

As we discuss in the next section, the empirical results for equation (2) shed light on the role played by reputation building, asymmetric information and investor sentiment theories for pricing privatization offerings.

5. Empirical Results

a. Hypotheses Based on a Comparison of Mean Initial Returns

Based on our sample of 507 privatization transactions, we were able to compute initial returns on 297 issues as shown In Table 4. Across all 297 issues, the mean initial return was 25.6% while the median was 10.0%, suggesting that the distribution of initial returns is skewed to the right .

IPOs versus Seasoned Offerings

Both the reputation building and asymmetric information theories are relevant for comparing returns on IPOs versus seasoned offerings. The reputation building hypothesis postulates that the issuer (in our case, the government) builds credibility by following a carefully designed privatization plan. The plan may involve a series of stages, including partial privatization in an early stage, as a way for the government to signal the investment community. In the reputation building scenario, the government makes a commitment to its privatization policy. Shareholders benefit from underpricing in the early stages, so that later offerings (both of seasoned offerings of already partially-privatized firms and new IPOs) are more enthusiastically received. If the reputation building hypothesis is correct, IPOs will on average be more underpriced that seasoned offerings.

However, asymmetric information theory also predicts that the expected underpricing of high-risk offerings should be greater than for lower risk offerings. For IPOs, the relevant measure of uncertainty is not systematic, beta-type risk

but rather the gross uncertainty regarding the aftermarket price. Because there is no prior trading history for stocks of privatized firm, uncertainty (and therefore underpricing) should be greater for a privatization IPO than for a seasoned offering.

To test for these effects, we split the sample between IPOs and seasoned offerings. For 220 IPOs we estimate a mean initial return of 32.1% and for 77 seasoned offerings a mean initial return on 7.17%. Using a two-sample t-test that allows for unequal sample sizes and sample variances, we find that the initial return on IPOs is significantly higher than on seasoned offerings at the 1% level.¹⁰ Table 4 also reports mean initial returns for all issues, returns for IPOs only, and returns for seasoned offerings broken down by geographic region. Except for Canada, we observe a similar finding with the initial returns on IPOs greater than for seasoned offerings. Where sample sizes permit, a t-test confirms that these differences are significant. These findings lend support to both the reputation building and asymmetric information theories.

Privatization IPOs versus Conventional IPOs

Because both asymmetric information and reputation building theories predict that IPOs should be more underpriced than seasoned offerings, we propose an additional test to distinguish the relevance of these two theories. As most SOEs are large and well-established firms, sometimes with dominant

¹⁰ The two-sample t-test is computed by $T = \frac{Mean(r_{IPO}) - Mean(r_{Seasoned})}{\sqrt{\frac{Var(r_{IPO})}{N_{IPO}} + \frac{Var(r_{Seasoned})}{N_{Seasoned}}}}$

market positions, it is reasonable to assume that they reflect less market (beta) risk than for the typical conventional IPO of a recently chartered private sector firm. Therefore, asymmetric information theory predicts less underpricing in privatization IPOs (*ceteris paribus*) than for conventional IPOs.

On the other hand, the owners of a SOE (i.e. the government) may use underpricing to build their reputation for later stages of their privatization program, or to achieve other political goals (such as wider share ownership). Therefore, the reputation building hypothesis predicts greater underpricing in privatization IPOs (*ceteris paribus*) than for conventional IPOs.

For those countries with three or more privatization IPOs and a prior study of the returns to conventional IPOs, we compare the returns on privatization and conventional IPOs.¹¹ Some studies of conventional IPOs report only the mean initial return and not the variance, and so we are limited to calculating a simple ttest as in Table 5 Panel A.¹² Other studies also report the variance of initial returns, which allows us to compute a two-sample t-test as in Table 5 Panel B.

The results are mixed. For the United Kingdom, France and Singapore, mean initial returns for privatization IPOs are greater than for conventional IPOs. In the United Kingdom and France, privatization IPOs have outperformed conventional IPOs by about 5-6 percentage points, and in Singapore the difference has been more than 11 percentage points. The results are highly

¹² In this case, the t-test takes the form
$$T = \frac{Mean(r_{IPO} - \bar{r}_{Conventional})}{\sqrt{Var(r_{IPO} - \bar{r}_{Conventional})/N}}$$

¹¹ We lack data on conventional IPOs to make comparisons with our results on privatization IPOs for Austria (9 firms with IPO returns), Turkey (21), Argentina (5), Hungary (4) and Poland (24).

significant for the U.K. and less so for France and Singapore. However, for the five other countries in Table 5 (Germany, Italy, Canada, Australia, and Malaysia), the results are reversed with greater mean initial returns for conventional IPOs compared with privatization IPOs. The differences in returns for Germany, Italy and Canada are significantly negative. These results do not permit us to distinguish clearly between the asymmetric information and reputation building hypotheses.

Developed Countries versus Developing Countries

In countries with well-developed capital markets there are often more professional security analysts and more efficient information dissemination mechanisms. This suggests that information asymmetry would be less severe in these countries and uncertainty regarding the intrinsic value of a privatized firm lower. Previous research has found that mean initial returns are lower in countries with well-developed capital markets. Our own results (Table 4), showed that initial returns can vary considerably across geographic regions.

We divide our sample countries between OECD and non-OECD countries and test the difference in initial returns using a formal two-sample t-test. Our results are in Table 6. Initial returns for 100 privatization offerings in non-OECD countries average 58.1% compared to only 9.4% for 198 privatization offerings in OECD countries. If we restrict the sample to only IPOs, the comparison is now 65.9% initial returns in non-OECD countries versus 11.1% initial returns in

OECD countries. These differences are highly significant and provide strong evidence favoring the asymmetric information theory.

Early versus Later Privatization IPOs

The reputation building hypothesis predicts that the average underpricing for early privatization IPOs should be greater than for privatization IPOs that are scheduled later. This prediction assumes that to enhance the success of a privatization program, the government may deliberately underprice IPOs to attract both institutional and retail investors. Reputation is enhanced by greater underpricing in early IPOs than in later IPOs.

Our sample permits us to investigate the pattern of returns over time within countries. For those countries with four or more IPOs, we compare the mean of early IPOs (defined as the first N/2) with later IPOs. The results in Table 7 show no systematic and significant pattern. For Poland, early initial returns average 210.0% and are far greater than later initial returns (54.0%), but the difference is not significant. The results are reversed for Malaysia where later initial returns reach 81.9% and exceed early initial returns by 16.5%. Pooling the results across countries produces a sample of 218 IPOs. In this sample, early IPO returns average 39.4% beating out later IPO returns of only 24.5%, but the difference is not significant. These broad results are consistent with a theory of reputation building, but the results do not show a consistent and significant pattern.

We also investigated the pattern of IPO initial returns aggregated across countries on a year-by-year basis. These results are shown in Table 8. Both 1987 and 1993 stand out as years with high mean and median returns relative to our sample. And correspondingly, 1988 and 1995 stand out as years with low mean and median returns. We reject that mean initial returns are identical across years. The smaller underpricing of IPOs in 1988 and 1995 (relative to the sample mean) is significant at the 95% level. In this sense, we can label 1988 and 1995 as "cold issue" years for privatization IPOs.

b. Hypotheses Based on Regression Analysis of Mean Initial Returns

We estimated equation (2) to examine the marginal impact of several factors on initial returns conditional on other variables. Based on the various theories we have discussed, the expected signs of the coefficients are as follows:

- $b_1 > 0$: When aftermarket standard deviation of returns is an adequate proxy for *ex ante* uncertainty, asymmetric information theory predicts a positive relationship between risk and initial returns.
- $b_2 > 0$ Investor sentiment theory predicts that initial returns are higher when the stock market has recently shown an upward trend.
- $b_3 < 0$ According to asymmetric information theory, it is reasonable to expect that there should be less uncertainty about larger firms, as they are likely to be followed by more analysts, produce more

information about their activities, and possibly have longer periods of operation. On the other hand, many privatizations occur in smaller capital markets with less promise for placing larger deals. If capacity is limited, larger issues will require greater underpricing to be placed. This "capital market capacity" hypothesis predicts that a higher degree of underpricing is required for a larger privatization offering, so that the coefficient b_3 is positive ($b_3 > 0$).

- $b_4 < 0$ Reputation building predicts that underpricing is a tool that the government can use to build public support for a privatization program, underpricing also represents a wealth transfer from the state to shareholders. For a given level of underpricing, governments will be more subject to criticism the greater is the foreign allocation. Initial returns should be lower as foreign allocation rises.
- $b_5 < 0$ The asymmetric information theory predicts less underpricing in markets with more professional security analysts and information dissemination.
- $b_j > 0$ The asymmetric information theory predicts that initial returns should be higher for those industries (j = 6,10) that are more susceptible to greater risk through government regulation.

Along with the data we have used to this point, to estimate equation (2), we also require one month of aftermarket stock prices to estimate the risk of the security. This requirement reduces our effective sample size. Our results are shown in Table 9.

Specifications 1-4 define the size variable as the market of each issue relative to the market value of the domestic market in local currency terms. In each of these equations, the coefficient of lagged market returns is positive $(b_2>0)$ and significant, indicating that underpricing of privatization IPOs is greater when the market has been rising. This result is repeated for specifications 5-12, and for the U.K. sample (specification 13-15) which provides strong support for the investor sentiment theory. The coefficient of the OECD dummy is negative and significant in specifications 2 and 4 ($b_5<0$) which supports the asymmetric information theory and suggests that privatization IPOs from OECD countries are (other things equal) less overpriced than for non-OECD countries. The margin of difference (about 0.50% less underpricing) is statistically significant, but economically small.

The coefficient of standard deviation (b_1) appears either insignificant, or significant and with the wrong sign in specifications 3 and 4. This may reflect that the industry dummy variables (which are all positive and significant) are capturing some of the same aspects of price volatility.¹³ The industry dummies in specification 4 add little in terms of R^2 over specification 2, and have an adverse effect on b_1 . The R^2 for both specifications 2 and 4 is about 0.50.

¹³ We test and cannot reject the hypothesis that mean initial returns are equal industry sectors.

Specifications 5-8 use the natural log of US\$ proceeds as the size measure. Now the coefficient of size becomes negative ($b_3 < 0$) as predicted by the asymmetric information theory. The coefficient of -0.03 to -0.05 implies that for every \$100 million of added size, underpricing of the IPO would be reduced by 0.55% to 0.92%. In specifications 5-8, the coefficients of recent market returns, the OECD and industry dummies are significant and similar to the previous specification. However, the coefficient of risk (b_3) is now positive as predicted by the asymmetric information theory, and significant in specifications 5 and 7. The overall R^2 is similar in specifications 2 and 4.

Adding data on the percentage foreign allocation allows us to test another aspect of reputation building, but unfortunately data limitations reduce the sample size to 67 observations. Indeed, the coefficient of the foreign allocation variable is negative and significant ($b_4 < 0$), but now the OECD dummy and size variables are insignificant and the overall performance of the equations is worse.

6. Conclusions

Over the last 20 years, privatization has become an important means for transferring ownership from government hands into the hands of private owners. While privatization sales have many things in common with conventional initial public offerings of privately-held companies, we have argued that there are differences with respect to the objectives of the government owners, in the age, size, and riskiness of the companies, and in the securities markets where the IPO shares are likely to be sold and traded. These differences suggest that the underpricing of privatization IPOs could be more severe than for conventional IPOs. Moreover, these differences could suggest that a new theory is needed to explain the pattern of initial returns on privatization IPOs.

In this paper, we have argued that traditional theories – of asymmetric information, reputation building, and investor sentiment – that are used to model the behavior of conventional IPOs can also be applied to privatization IPOs. We presented evidence on a large sample of recent privatization IPOs. We compared the underpricing of these IPOs to underpricing in conventional IPOs. And we presented univariate tests of differences in means across sub-samples of IPOs and the results of multivariate regression analysis.

Overall, our results provide much support for elements of the traditional theories of asymmetric information, reputation building, and investor sentiment. Consistent with these theories, we find that initial returns on privatization IPOs are significantly less than on seasoned offerings. And we find that underpricing is less in privatizations in OECD countries, and other sub-samples of more

developed countries. We find evidence for "cold issue" markets for privatizations after the 1987 stock market crash and 1994 Mexican financial crisis. Our regression analysis confirms that recent market performance, issue size and foreign allocation are significant determinants of underpricing.

Less encouraging, we find no consistent evidence that the underpricing of privatization IPOs differs from conventional IPOs. Nor do we find that expected risk, as proxied by actual future standard deviation of returns is a significant variable explaining IPO underpricing.

Despite these last findings, we conclude that the traditional theories of IPO underpricing help explain many of the patterns we observe in pricing privatization IPOs. Thus to a significant degree, the investment banking strategies believed to characterize IPOs of private companies in industrial countries may also play a role in the IPO strategies of state-owned-enterprises in both industrial and lesser developed economies. While other studies have presented evidence for a political explanation for the short-run underpricing effect, our evidence is consistent with proceeds or value maximization in privatization IPOs.

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Table 1 **Summary Information: Entire Privatization Sample and Sub-Samples**

						Percer	ntage of			Percentage of		Percentage of		
	Total		Issue Pr	oceeds		Stak	ke Sold Over-subscription		oscription	Offer		Offer		
	No.		in US dolla	rs (million)	by Gov	vernment	Ra	ntio	Allocated Abroad		for Employees		
Regions	of	# of				# of	Mean	# of		# of		# of		
	Offers	Obs.	Total	Mean	Median	Obs.	(%)	Obs.	Mean	Obs.	Mean	Obs.	Mean	
(1)	(2)		(3)	(4)	(5)		(6)		(7)		(8)		(9)	
							•••••	•••		101	•••		0.00/	
Total Sample	507	491	352,291	717	163	441	39.9%	236	12.3	191	39.1%	233	9.8%	
Panal A: Breakdown between IPOs and Seasoned Offerings														
Panel A: Breakdown between IPOs and Seasoned Offerings														
IPOs	330	321	187.097	583	128	294	47.3%	169	15.1	120	33.3%	190	9.5%	
Seasoned Offerings	177	170	165,194	972	213	147	25.1%	67	5.2	71	48.8%	43	11.3%	
C														
			<u></u> Pa	anel B: Bi	reakdown	betweer	n UK and t	the Rest o	of the Wo	<u>rld</u>				
UK	57	56	88,878	1,587	909	57	74.7%	53	7.7	38	23.5%	42	4.7%	
Total Non-UK	450	435	263,413	606	133	384	34.7%	183	13.7	153	43.0%	191	11.0%	
			Panel (C: Breakd	lown betv	veen We	stern Euro	ope and A	ll Other 1	Regions				
			<u></u>	Dicum				pe una n						
Western Europe	255	244	199,806	819	379	222	45.0%	133	5.5	126	36.9%	116	8.0%	
Total Non-W. Europe	252	247	152,485	617	70	219	34.7%	103	21.1	65	43.4%	117	11.7%	
			Pane	l D: Brea	kdown be	etween O	ECD and	Non-OEO	CD Count	<u>ries</u> *				
OECD Countries	298	286	311,299	1,088	379	261	44.9%	145	5.9	139	36.0%	130	8.0%	
Non-OECD	205	201	40,338	201	49	177	32.4%	89	23.0	51	46.6%	101	12.2%	

* This breakdown excludes 4 issues from Mexico (which joined the OECD in 1994) and Hungary, Poland and South Korea (which joined in 1996).

Table 2Number of Offerings and Privatization Proceeds by Country

			Total	Number of	Total
			Number	Offerings	Issue Proceeds
	Country		of	with Issue	in US dollars
Regions	Number	Country	Offerings	Proceeds	(million)
(1)	(2)	(3)	(4)	(5)	(6)
		Total Sample	507	491	352,291
		_			
Western	1	Austria	22	22	4,080
Europe	2	Denmark	5	4	3,748
_	3	Finland	13	12	2,367
	4	France	37	37	40,865
	5	Germany	13	10	6,091
	6	Greece	2	2	559
	7	Ireland	6	6	1,132
	8	Italy	17	17	16,825
	9	Netherlands	8	7	10,914
	10	Norway	7	7	1,503
	11	Portugal	27	27	7,030
	12	Spain	13	10	10,654
	13	Sweden	5	5	3,912
	14	Turkey	23	22	1,248
	15	UK	57	56	88,878
North					,
America	16	Canada	23	23	8,926
AustralAsia	17	Australia	9	9	5,019
	18	New Zealand	3	3	1,076
Asia	19	Indonesia	3	3	2,874
	20	Japan	7	7	96,473
	21	Malaysia	13	13	3,771
	22	Pakistan	2	2	1,079
	23	Philippines	5	5	764
	24	Singapore	27	26	5,429
	25	South Korea	5	4	2,465
	26	Taiwan	16	16	4,343
	27	Thailand	8	7	1,055
Mid East &	28	Egypt	18	18	392
North Africa	29	Israel	18	18	2,183
	30	Morocco	8	8	337
Central &	31	Argentina	9	8	6,160
Latin	32	Brazil	8	8	954
America	33	Colombia	2	2	670
	34	Mexico	5	4	4,935
	35	Peru	8	8	107
Africa	36	Ghana	3	3	435
	37	South Africa	2	2	1,301
Eastern	38	Hungary	14	14	646
Europe	39	Poland	36	36	823

Table 3Number of Offerings and Privatization Proceeds by Industry Sector and by Industry

		Number	Insue Proceeds							
Industry		of		in US dollars (million)					
Sector	Industry	Offerings	Total	Mean	Median	Maximum				
(1)	(2)	(3)	(4)	(5)	(6)	(7)				
	<u>Total Sample</u>	<u>491</u>	<u>352,291</u>	<u>717</u>	<u>163</u>	<u>40,260</u>				
		Panel A: By	Industry Sector							
1. Infrastru	icture	146	216,499	1,483	488	40,260				
2. Financia	l Services	106	49,600	468	204	4,810				
3. Primary	Sector	61	45,111	740	244	8,857				
4. Industria	al Manufacturing	148	38,416	260	49	3,400				
5. Others	8	30	2.665	89	34	34 504				
			,							
		Panel B:	Ry Industry							
		<u>I until Di</u>	by maastry							
Infra-										
structure	1 Telecommunication	39	138,449	3,550	932	40,260				
	2 Airlines	19	11,852	624	205	5,170				
	Railroad, Road Transport,									
	ports, Shipping,	•		10.0						
	3 Aerospace	38	18,337	483	57	7,300				
Financial	4 Utility	50	47,861	957	700	4,500				
Financiai	5 Panking	Q 1	26 657	126	225	4.910				
Services	6 Insurance	04 22	12 9/3	430 588	176	4,010				
Primarv	0 insurance		12,745	500	170	5,000				
Sector	7 Mining	8	1.817	227	170	524				
	8 Oil & Petroleum	53	43,294	817	282	8,857				
Industrial										
Manu-										
facturing	9 General Manufacturing	52	16,082	309	26	3,400				
	10 Steel, Metal	40	14,837	371	151	2,904				
	11 Chamberl Di	20	C 101	207	10	1 205				
	11 Chemical, Pharmaceutical	30	6,191	206	46	1,285				
	12 Construction, Cement Media Radio	20	1,300	50	24	228				
Others	13 Advertising	3	590	197	207	208				
Stills	14 Others	27	2.075	77	29	504				
		-	-,							

Table 4Initial Returns (Underpricing Effect)Across Types of Offers and Across Geographic Regions

				Initial Returns								
	Total		Initial	Returns		For	IPOs	for Se	asoned			
	No.		for A	ll Offers		O	nly	Offers Only		Two-Sample	Significance	
Regions	of	No.	м		м ·	No.	N	No.		t-statistic	Level	
(1)	Offers (2)	of Obs.	Mean (2)	Median	Maximum	of Obs.	Mean	of Obs.	Mean (7)	(8)	(0)	
(1)	(2)		(5)	(4)	(3)		(0)		(7)	(8)	(9)	
Total Sample	507	298	25.7%	10.0%	1250.0%	221	32.2%	77	7.17%	3.7021	99%	
Panel A · Breakdown between UK and the Rest of the World												
Panel A: Breakdown between UK and the Rest of the World												
UK	57	51	15.7%	17.4%	34.1%	41	17.7%	10	7.0%	3.9693	99%	
Total Non-UK	450	202	27.8%	8.4%	1250.0%	145	35.6%	57	7.2%	3.0793	95%	
	I	Panel B: H	Breakdow	n between	Western E	urope an	d All Oth	er Region	IS			
Western Europe	255	169	9.3%	7.7%	40.6%	114	11.2%	55	5.5%	4.3692	99%	
Total Non-W. Europe	252	129	47.2%	21.1%	1250.0%	107	54.5%	22	11.4%	3.1284	99%	
		I	Panel C: B	Breakdowi	n Among G	eographic	cal Region	IS				
Western Europe	255	169	9.3%	7.7%	40.6%	114	11.2%	55	5.5%			
North America (Canada)	23	13	3.5%	1.7%	24.0%	8	1.6%	5	6.6%			
AustralAsia	12	12	11.7%	13.8%	25.9%	11	12.0%	1	8.0%			
Asia	85	59	41.5%	33.5%	171.0%	53	44.2%	6	17.3%	3.2502	99%	
Mid East & North Africa	44	4	7.0%			1		3	9.3%			
Central & Latin America	32	8	4.9%	2.3%	20.0%	5	8.8%	3	-1.7%			
Eastern Europe	50	32	105.4%	25.5%	1250.0%	28	117.5%	4	20.9%	1.9431	90%	

Table 5Test of Differences in Initial Returns:Privatization IPOs and Conventional IPOs

	Ave	rage		Panel A			Panel B		
	Initial	Return	A	Average	Average	A	Average	Average	
	of (Our	Initia	l Return of	Difference	Initia	l Return of	Difference	
	Privatiza	tion IPOs	Conve	ntional IPOs	of Initial	Conve	ntional IPOs	of Initial	
Country	No.		No.		Returns	No.		Returns	
	of Obs.	Mean	of Obs.	Mean	(t-stat)	of Obs.	Mean	(2-sampel t-stat)	
	(1)	(2)	(3)	(4)	(5) = (2) - (4)	(6)	(7)	(8) = (2) - (7)	
U.K.	42	17.7%	2,133	12.0% a	5.7% (4.2024) *	184	11.5% d	6.2% (3.0360) *	
France	14	9.5%	187	4.2% a	5.3% (1.9129) ***	131	4.0% e	5.5% (1.6399) ***	
Germany	5	6.3%	170	10.9% a	-4.6% ** (-2.8757)				
Italy	3	6.4%	75	27.1% a	-20.7% (-2.4460) ***				
Canada	8	1.6%	258	5.4% a	-3.8% (-0.8560)	100	9.3% f	-7.7% (-1.4289) #	
Australia	8	10.9%	266	11.9% a	-1.0% (-0.2972)				
Malaysia	10	73.6%	224	75.0% b	-1.4% (-0.1037)	224	75.0% b	-1.4% (-0.0943)	
Singapore	26	43.0%	128	31.4% c	11.6% (1.6128) #	128	31.4% c	11.6% (1.4167) #	

a: The source is Table 1 in Loughran, Ritter and Rydqvist's (1994) paper. They summarized earlier studies. For countries where more than one set of authors are cited, the combined sample sizes have been constructed. Their sources are as follows. U.K.: Dimson (1979); Levis (1993); the combined sample period is 1959-90. France: Husson and Jacquillat (1990); Leleux and Muzyka (1993); Palliard and Belletante (1992); the combined sample period is 1983-92. Germany: Ljungqvist (1993); the sample period is 1978-92. Italy: Cherubini and Ratti (1992); the sample period is 1985-91. Canada: Jog and Riding (1987); Jog and Srivastava (1993); the combined sample period is 1971-92. Australia: Lee, Taylor and Walter (1993); the sample period is 1976-89.

b: The source is Yong's (1995) paper, the sample period is 1990-94.

c: The source is Lee, Taylor and Walter's (1994) paper, the sample period is 1973-92.

d: The source is Levis' (1993) paper, the sample period is 1980-88.

e: The source is Husson and Jacquillat's (1990) paper, the sample period is 1983-86.

f: The source is Jog and Riding's (1987) paper, the sample period is 1971-83.

*: Denotes significant at 99%; **: Denotes significant at 95%;

***: Denotes significant at 90%; #: Denotes significat at 85%.

Table 6Compare the Underpricing EffectBetween OECD Countries and Non-OECD Countries *

	Initial	Returns	Initial	Returns		
	for All	Offers	for IPC	Os Only		
	OECD	Non-OECD	OECD	Non-OECD		
	Countries	Countries	Countries	Countries		
	(1)	(2)	(3)	(4)		
Mean Observation	9.1% 57.8% 197 98		10.8% 135	65.2% 84		
Two sample t-to	<u>est</u>					
t-stat	-3.3	-3.2295				
p-val	0.0	012	0.0018			

* This breakdown excludes 4 issues from Mexico (which joined the OECD in 1994) and Hungary, Poland and South Korea (which joined in 1996).

Table 7Tests of Differences in Initial Returns:Early Privatizations and Later Privatizations

		Total	Mean	Mean	Diffe	Difference Between		
		No. of	of	of	the	Sub-samp	les	
	Country	IPO initial	Early	Later	Diffe-			
Regions		Return	IPOs	IPOs	rence	t-stat	P-val	
		(1)	(2)	(3)	(4)	(5)	(6)	
Western	Austria	9	3.6%	11.6%	-8.0%			
Europe	France	14	10.9%	8.1%	2.8%	0.4878	0.6360	
	Germany	5	4.0%	9.6%	-5.6%			
	Turkey	21	6.5%	8.0%	-1.5%	-0.2482	0.8078	
	UK	42	17.0%	18.4%	-1.4%	-0.5320	0.5986	
North America	Canada	8	6.4%	3.2%	3.2%			
AustralAsia	Australia	8	11.3%	10.5%	0.8%			
Asia	Malaysia	10	65.4%	81.9%	-16.5%	-0.5522	0.5988	
	Philippines	4	27.3%	80.4%	-53.1%			
	Singapore	26	44.0%	42.0%	2.0%	0.1321	0.8963	
	Thailand	5	6.0%	35.2%	-29.2%			
Latin America	Argentina	5	12.2%	3.8%	8.4%			
East	Hungary	4	45.1%	9.7%	35.4%			
Europe	Poland	24	210.0%	54.0%	156.0%	1.4202	0.1816	
Total Sample		218	39.4%	24.5%	15.0%	1.1515	0.2516	

Note: P-val in column (6) indicate that the two sample mean differences for each country and for the total sample are not statistically significant at any conventional level.

		Initial Returns			Initial Returns	
		for All Offers			for IPOs	
Year	No.			No.		
	of Obs.	Mean	Median	of Obs.	Mean	Median
	(1)	(2)	(3)	(4)	(5)	(6)
Total Sample	<u>298</u>	<u>25.7%</u>	<u>10.0%</u>	<u>221</u>	<u>32.2%</u>	<u>14.5%</u>
before1986	28	15.4%	8.5%	19	19.4%	19.0%
1987	15	42.2%	24.0%	15	42.2%	24.0%
1988	8	4.0%	3.4%	7	3.3%	3.1%
1989	28	16.6%	14.8%	20	19.1%	17.1%
1990	33	17.9%	17.5%	30	17.8%	17.5%
1991	35	12.9%	7.6%	31	14.3%	9.2%
1992	28	20.7%	6.6%	18	29.1%	14.8%
1993	39	78.3%	12.0%	25	118.9%	30.5%
1994	49	18.4%	6.8%	33	23.4%	9.1%
1995	22	11.9%	3.3%	18	13.4%	3.3%
Up to Aug. 1996	13	20.5%	8.0%	5	43.6%	19.4%

Table 8Initial Returns (Underpricing Effect) by Year

Table 9 - Panel AMultivariate Regression Modelto Explain the Short-Run Underpricing Effect

		All Country Sample Without Foreign % As AnExplanatory Variable											
Explanat Variabl	ory es		Use the Relativ	/e Size Variable		Use Natural	Log of Issue Proc	ceeds in US\$ as S	ize Variable				
	Coeffi.	Regression (1)	Regression (2)	Regression (3)	Regression (4)	Regression (5)	Regression (6)	Regression (7)	Regression (8)				
No. of Obs.	#	115	115	115	115	99	99	99	99				
Constant	b_0	0.2134 *	0.6318 *	a	a	0.3165 **	0.6319 *	a	a				
StdDev	b ₁	-0.5956	-0.5457	-1.3367 **	-1.0264 **	13.9871 *	3.8522	14.8479 *	4.4107				
Market	b ₂	1.5139 *	1.6322 *	1.6750 *	1.6574 *	1.8324 *	2.0107 *	1.6825 *	1.8865 *				
Size	b ₃	-2.4488	-1.5176	-1.9269	-1.3152	-0.0548 *	-0.0301 **	-0.0532 *	-0.0298 **				
Foreign %	b ₄												
OECD	b ₅		-0.5310 *		-0.5095 *		-0.4105 *		-0.4014 *				
Infrastructure	b_6			0.1838 *	0.6108 *			0.3163 **	0.6313 *				
Financial	b ₇			0.1720 **	0.5937 *			0.2196	0.5811 *				
Primary	b ₈			0.0781	0.5210 *			0.2751	0.5724 *				
Industrial	b ₉			0.2783 *	0.6334 *			0.3321 *	0.6346 *				
Others	b ₁₀			0.5833 *	0.8878 *			0.1707	0.5440 *				
R-square		0.0939	0.4980	0.1754	0.5348	0.2762	0.497	0.2998	0.5049				
F-stat		3.8355 *	27.2825 *	3.2511 *	15.2312 *	12.0832 *	23.2176 *	5.5672 *	11.4748 *				

a: When a dummy variable is assigned to each of five industry sectors, the overall constant is dropped.

*: denotes significant at 99%;

**: denotes significant at 95%;

***: denotes significant at 90%.

Table 9 - Panel BMultivariate Regression Modelto Explain the Short-Run Underpricing Effect

Explanatory Variables		F	All C San W Foreign % as an Ez	ountry nple ith xplanatory Variab	le	Non-U.K. Sample with Foreign %	The Sam	U.K. ıple
	Coeffi.	Regression (9)	Regression (10)	Regression (11)	Regression (12)	Regression (13)	Regression (14)	Regression (15)
No. of Obs.	#	67	67	67	67	47	39	19
Constant	b_0	0.1556 *	0.454 *	a	a	0.0785 *	0.0634 ***	0.0379
StdDev	b ₁	2.1025	-2.1698	4.1809	1.1569	2.3308	6.9955 **	9.6186 **
Market	b ₂	1.0911 *	1.287 *	0.8452 **	1.0538 *	0.7247 *	1.0118 *	0.8995 **
Size	b ₃	1.0295	0.441	0.8745	0.262	0.5395	3.0024	4.0218
Foreign %	b_4	-0.3067 *	-0.2157	-0.2973 *	-0.3089 *	-0.1403 *		
OECD	b ₅		-0.2879 *		-0.0743			
Infrastructure	b ₆			0.1672 *	0.2542 *			
Financial	b ₇			0.0814	0.1319			
Primary	b ₈			0.1052	0.1693 ***			
Industrial	b ₉			0.1174 *	0.1591 **			
Others	b ₁₀			-0.0189	0.0189			
R-square F-stat		0.2996 6.6292 *	0.4668 10.6814 *	0.368 4.2212 *	0.382 3.9148 *	0.5017 10.571 *	0.3736 6.9576 *	0.4682 4.4015 **
		1						

a: When a dummy variable is assigned to each of five industry sectors, the overall constant is dropped.

Note: In these regressions, we use the relative size variable as an explanatory variable.

*: denotes significant at 99%;

**: denotes significant at 95%;

***: denotes significant at 90%.