# **Strategic Commitments to Decarbonize:** The Role of Large Firms, Common Ownership, and Governments

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1

# The economics of NZ commitments

Since Paris 2015: Rise of firm and government commitments to "Net Zero" targets. Why?

- Cheap talk/greenwashing
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#### Our paper: Could there be something else?

- 1. Can commitments affect transition paths of emissions and GDP?
- 2. What drives firm commitments? Which firms have incentives to commit?
- 3. How do firm commitments and government policies interact?

#### BlackRock/Larry Fink's 2022 letter to CEOs

"We focus on sustainability not because we're environmentalists, but because we are capitalists and fiduciaries to our clients. As part of that focus, we are asking companies to set short-, medium-, and long-term targets for greenhouse gas reductions. These targets, and the quality of plans to meet them, are critical to the long-term economic interests of your shareholders."

# This paper

Backbone: Climate transition with dual externality (Acemoglu et al., 2012)

- environmental + technological (green innovation/adoption of green tech)
- requires two Pigouvian policies: carbon taxes and green subsidies
- potentially constrained by (unmodeled) budget/observability/politics

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- environmental + technological (green innovation/adoption of green tech)
- requires two Pigouvian policies: carbon taxes and green subsidies
- potentially constrained by (unmodeled) budget/observability/politics
- + Strategic interactions between multiple actors:
  - current government
  - future government (i.e., limited commitment)
  - large firms/large investors
  - other firms



#### Evidence: large firms/common ownership $\rightarrow$ more and earlier NZ commitments

## **Main results**

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Firm commitments: large firms/investors acting as Stackelberg leaders

- bright side of common ownership: internalize technological spillovers
- good substitutes for green subsidies but not for carbon taxes
- even if committers are purely profit-maximizing

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- bright side of common ownership: internalize technological spillovers
- good substitutes for green subsidies but not for carbon taxes
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Government commitments: promises of future carbon taxes

- high future carbon tax incentivizes transition, but time-inconsistent
- firm commitments improve govt credibility to tax carbon

# Literature

Transition to green technology: Acemoglu et al. (2012, 2016), Aghion et al. (2016), ...

#### Government (lack of) commitment:

- Climate: Besley-Persson (2023), Acemoglu-Rafey (2023), Biais-Landier (2023), ...
- Financial regulation: Acharya-Yorulmazer (2007), Farhi-Tirole (2012), ...

**Firm commitments**: Bolton-Kacperczyck (2023), Ramadorai-Zeni (2023), Sastry et al. (2024)

#### Common ownership:

- Externalities and antitrust (law): Condon (2020), Miazad (2023)
- Innovation: Lopez and Vives (2019), Anton et al. (2021), Aghion et al. (2013)
- Climate: Azar et al. (2021), Ilhan et al. (2023)

# Motivating evidence: Data

- Compustat + Holdings data from SEC 13F filings (Backus et al. 2021)  $\rightarrow$  3,560 firms
- NZ commitments: Science Based Targets initiative (SBTi) and Net Zero Tracker  $\rightarrow$  9% of firms have made a NZ commitment (2016-2023)
- Decarbonization investments (DI) from CDP
  - ightarrow 19% of firms have reported a decarbonization investment (2016-2023)
- Green Common Ownership: 13F investors belonging to NZ investor alliance  $\rightarrow$  Climate Action 100+, NZ Asset Managers, UN NZ Alliance

# Large Firms: NZ commitments

		NZ	
	(1)	(2)	(3)
Log(Assets)	0.508***	0.572***	
	(0.055)	(0.044)	
Rank(Assets)			1.192***
			(0.092)
Constant	0.074***	0.072***	-0.122***
	(0.018)	(0.001)	(0.016)
IndustryFE	No	Yes	Yes
Observations	3,560	3,560	3,560
Adj R <sup>2</sup>	0.158	0.190	0.174

# Large Firms: Decarbonization investments

		DI	
	(1)	(2)	(3)
Log(Assets)	0.859***	1.009***	
	(0.104)	(0.060)	
Rank(Assets)			2.193***
			(0.149)
Constant	0.163***	0.159***	-0.200***
	(0.039)	(0.002)	(0.027)
IndustryFE	No	Yes	Yes
Observations	3,560	3,560	3,560
Adj R <sup>2</sup>	0.241	0.325	0.321

#### **Green Common Ownership**

	NZ		C	)
	(1)	(2)	(3)	(4)
NZ Investor Ownership	1.550***	1.590***	1.022***	1.043***
	(0.259)	(0.234)	(0.177)	(0.153)
Constant	0.023***	0.021*	0.146***	0.145***
	(0.005)	(0.010)	(0.027)	(0.007)
IndustryFE	No	Yes	No	Yes
Observations	3,560	3,560	3,560	3,560
Adj R <sup>2</sup>	0.330	0.355	0.076	0.122

### Firm Size and Green Common Ownership: NZ

	NZ		
	(1)	(2)	(3)
NZ Investor Ownership	1.343***	1.374***	1.392***
	(0.246)	(0.226)	(0.218)
Log(Assets)	0.303***	0.361***	
	(0.040)	(0.040)	
Rank(Assets)			0.719***
			(0.065)
Constant	0.022*	0.019*	-0.099***
	(0.010)	(0.009)	(0.013)
IndustryFE	No	Yes	Yes
Observations	3,560	3,560	3,560
Adj R <sup>2</sup>	0.380	0.416	0.406

### Firm Size and Green Common Ownership: DI

		DI	
	(1)	(2)	(3)
NZ Investor Ownership	0.486***	0.485***	0.483***
	(0.127)	(0.097)	(0.101)
Log(Assets)	0.784***	0.935***	
	(0.108)	(0.059)	
Rank(Assets)			2.029***
			(0.157)
Constant	0.145***	0.140***	-0.192***
	(0.040)	(0.004)	(0.027)
IndustryFE	No	Yes	Yes
Observations	3,560	3,560	3,560
Adj R <sup>2</sup>	0.256	0.340	0.336

# **Effect on Emission Intensity**

	Emissions/Assets Reduction		
	(1)	(2)	(3)
NZ(1/0)	0.035***		0.030**
	(0.010)		(0.011)
DI(1/0)		0.079**	0.073**
		(0.027)	(0.028)
Constant	0.887***	0.828***	0.822***
	(0.003)	(0.025)	(0.025)
Industry FE	Yes	Yes	Yes
Observations	1,595	1,595	1,595
R <sup>2</sup>	0.07	0.07	0.07

#### Model

#### Can commitments spur the climate transition?

### **Setup: Production and emissions**

 $\cdot$  Production

$$k_i \to f(k_i)$$

• Emissions

 $e_i = \overbrace{\theta_i}^{emission \ intensity} \times k_i$ 

 $\rightarrow$  environmental damages  $\mathscr{L}(E)$  from aggregate emissions  $E=\int_{i}e_{i}di$ 

• Green technology  $\triangle$  (renewables, carbon capture, ...) reduces emission intensity

$$heta_{\rm i} = heta_{\rm 0} - \Delta_{\rm i} - \chi \bar{\Delta}$$

at individual cost  $C(\Delta_i)$ 

- isomorphic to externality  $\chi \bar{\Delta}$  reducing cost C
- more general model:  $\chi_{ij}$  capturing spillovers network

### **Basic model**



with functional forms:

- Quadratic technology:  $f(k) = (1 + a)k k^2/2$ ,  $C(\Delta) = c \cdot \Delta^2/2$
- Linear damages:  $\mathscr{L}(E) = \gamma \cdot E$  where  $\gamma = \text{social cost of carbon (SCC)}$ [extension: convex damages]

### **Welfare and First Best**

Welfare: net production minus damages  $W = \int_i \left[f(k_i) - k_i - C(\Delta_i)\right] di - \gamma E$ 

#### Proposition

 $(k^{FB}, \Delta^{FB})$  can be implemented with  $\underline{two}$  Pigouvian instruments

$$\begin{split} \tau^{\rm FB} &= \gamma & \text{lower production and emissions} \\ \sigma^{\rm FB} &= \chi \cdot \gamma \cdot {\sf k}^{\rm FB} & \text{lower emissions w/o excessive output cost} \end{split}$$

 $\rightarrow$  Joint policy is **time-consistent**: firm/government commitments not needed.

# **Policies and constraints**

Examples:

- $\tau$ : EU Emissions Trading System
- +  $\sigma$ : US Inflation Reduction Act tax credits for renewables, CCS, EVs

Next: **Constraints** arising from budget/observability/politics

 $au \leq ar{ au} ~~(\sim {\sf US?}) \ \sigma \leq ar{\sigma} ~~(\sim {\sf Europe?})$ 

give a role to firm and government commitments.

# Firm commitments in the model

Firm commitments = a "subset of firms" of mass  $\mu$  sets  $\Delta$ ...

- coordinated (e.g., common Net-Zero targets)
- publicly, before other firms invest (i.e., as Stackelberg leader)

 $\rightarrow$  Large firms, or firms commonly owned by large institutional investors

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Non-Committing and Committing firms maximize different objectives:

NC: 
$$f(k_{nc}) - k_{nc} - C(\Delta_{nc}) - \tau \left[\theta_0 - \Delta_{nc} - \chi \left(\mu \Delta_c + (1 - \mu) \tilde{\Delta}_{nc}\right) \right] k_{nc} + \sigma \Delta_{nc}$$
  
taken as given

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$$\begin{array}{ll} \text{NC:} & f(k_{nc}) - k_{nc} - C(\Delta_{nc}) - \tau \big[ \theta_0 - \Delta_{nc} - \underbrace{\chi \big( \mu \Delta_c + (1 - \mu) \widetilde{\Delta}_{nc} \big)}_{\text{taken as given}} \big] k_{nc} + \sigma \Delta_{nc} \\ & \text{C:} & f(k_c) - k_c - C(\Delta_c) - \tau \big[ \theta_0 - \Delta_c - \chi \big( \mu \Delta_c + (1 - \mu) \Delta_{nc} (\Delta_c) \big) \big] k_c + \sigma \Delta_c \end{array}$$

Firms purely profit-maximizing: do not care directly about damages

ightarrow only technological externality enters firm profits internalizing it lowers carbon tax bill for committers (and other firms)

# Firm Commitments and Welfare

#### Proposition

1. Suppose that  $\bar{\tau} \geq \gamma$  but  $\bar{\sigma} < \sigma^{FB}$  (~ EU)

Welfare is below W<sup>FB</sup>, **increases with**  $\mu$ , converges to W<sup>FB</sup> as  $\mu \rightarrow$  1.

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#### Proposition

- 1. Suppose that  $\bar{\tau} \ge \gamma$  but  $\bar{\sigma} < \sigma^{FB}$  ( $\sim EU$ ) Welfare is below W<sup>FB</sup>, **increases with**  $\mu$ , converges to W<sup>FB</sup> as  $\mu \to 1$ .
- 2. Suppose that  $\bar{\sigma} \ge \sigma^{FB}$  but  $\bar{\tau} < \gamma$  (~ US) Welfare is below W<sup>FB</sup> but **FC cannot improve welfare** relative to no FC ( $\mu = 0$ ). FC can even decrease welfare due to misallocation of green technology.

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#### Proposition

- 1. Suppose that  $\bar{\tau} \ge \gamma$  but  $\bar{\sigma} < \sigma^{FB}$  ( $\sim EU$ ) Welfare is below W<sup>FB</sup>, **increases with**  $\mu$ , converges to W<sup>FB</sup> as  $\mu \to 1$ .
- 2. Suppose that  $\bar{\sigma} \ge \sigma^{FB}$  but  $\bar{\tau} < \gamma$  (~ US) Welfare is below W<sup>FB</sup> but **FC cannot improve welfare** relative to no FC ( $\mu = 0$ ). FC can even decrease welfare due to misallocation of green technology.
- $\rightarrow$  FC substitutes for missing green subsidies, but carbon tax remains essential



"Bright side of common ownership", but not about investors becoming benevolent.

#### Firm Commitments $\rightarrow$ Welfare

 $\mathbb{W}( au,\sigma,\mu)\equiv$  welfare under policies  $( au,\sigma)$  and FC of size  $\mu$ 



#### **Government Commitments**

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future carbon tax  $\tau^{\rm c}$ 

### **Government Commitments**

#### Proposition

Suppose  $\bar{\sigma} < \sigma^{\mathsf{FB}}$  but  $\bar{\tau} \geq \gamma(1 + \chi)$  and no FC:  $\mu = 0$ .

It is optimal to promise a carbon tax  $au^{c}$  with

$$\gamma < \tau^{\mathsf{c}} < \gamma(1 + \chi)$$

- First best: Subsidies  $\sigma$  avoid excessive carbon taxes harming production.
- Second best: Threaten high future carbon taxes  $\tau^{c} > \gamma$  to spur green innovation.

# Kaenzig (2023): Carbon price shocks $\rightarrow$ green patents



Figure 11: Patenting in Climate Change Mitigation Technologies

See also Calel-Dechezlepretre (2016): EU ETS  $\uparrow$  green innovation.

### **Optimal Government Commitments (+ FC)**



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Problem: **time-inconsistency**. Ex post, govt tempted to lower carbon tax to  $\tau = \gamma$  <sup>25</sup>

### **The Time-Inconsistency Problem**



Focus on constrained subsidies  $\bar{\sigma} = 0$ , which is when commitments are useful.

#### **Optimal** <u>Credible</u> Government Commitment



### **Optimal** <u>Credible</u> Government Commitment



1. Any given carbon tax  $\tau$  is **less costly** when  $\mu \uparrow \Rightarrow$  enforcement more credible 2. **Lower**  $\tau$  **required** to incentivize green tech, when  $\mu \uparrow \Rightarrow$  even more credible

# Conclusion

#### **Firm commitments**

Commitments by profit-maximizing firms/investors reduce carbon tax bill Imperfect substitutes for green tech subsidies More useful in EU than in US?

#### **Government commitments**

Promise high future carbon tax to incentivize transition Time-inconsistency problem Firm commitments improve government credibility